

C15. CHAPTER 15

MILITARY SUPPORT TO CIVIL AUTHORITIES (MSCA)

C15.1. GENERAL. This chapter provides guidance which supports the national civil defense policy and civil defense programs under the Federal Emergency Management Agency (FEMA). Support shall be provided to civil defense agencies and units with a minimum commitment of military resources, without disrupting military operations, during a national emergency. Military Resources are military and civilian personnel, equipment, materiel, facilities, and supplies that are controlled by DoD Components.

C15.2. APPLICABILITY. MSCA applies to:

C15.2.1. The Office of the Secretary of Defense (OSD), Chairman of the Joint Chiefs of Staff, Military Services, Defense Agencies, and Combatant Commands (hereafter collectively referred to as "DoD Components").

C15.2.2. DoD Components in the 50 States, District of Columbia, Puerto Rico, and U.S. territories and possessions.

C15.3. AUTHORITY. DoD Directive 3025.1 (Military Support to Civil Authorities).

C15.4. MAJOR PLANNING ROLES

C15.4.1. Secretary of Defense (SECDEF): MSCA overall responsibility.

C15.4.2. Secretary of the Army (DoD Executive Agent): MSCA executive authority; the DoD Executive Agent for the provision of DoD resources to civil authorities, shall act for the Secretary of Defense in developing planning guidance, plans, and procedures for MSCA. The DoD Executive Agent has the authority of the Secretary of Defense (consistent with guidance) to task DoD Components to plan for and commit DoD resources in response to requests from civil authorities for MSCA. This role may terminate during war if SECDEF assumes MSCA responsibility.

C15.4.3. The DOMS shall serve as the action agent for the Secretary of the Army to ensure that the performance of all planning and execution responsibilities of the DoD Executive Agent for MSCA. The DOMS is DoD's primary contact for all Federal departments and agencies during periods of MSCA.

C15.4.4. DoD Planning Agents. US Joint forces Command (USJFCOM), US Pacific Command (USPACOM), and US Southern Command (USSOUTHCOM) are DoD Planning Agents responsible for developing MSCA support plans and preparedness measures. All actions will be coordinated with the Army National Guard State Area Commands (STARCs), regional authorities, and FEMA.

C15.4.4.1. USJFCOM: 48 contiguous states and the District of Columbia.

C15.4.4.2. USPACOM: Alaska, Hawaii, and U.S. possessions and territories, and administrative entities within the Pacific Command area of responsibility.

C15.4.4.3. USSOUTHCOM: Central and South America.

C15.4.5. Army National Guard - STARCs. STARCs have the lead in multi-Service contingency planning for MSCA at the State, District of Columbia, and U.S territory levels. STARCs shall plan under the guidance of DoD Planning Agents for their respective MSCA areas of responsibility. Prior to federalization, the STARCs (in State status) shall respond to the Governor through the Adjutant General to provide and coordinate use of the National Guard in disaster relief operations.

C15.4.6. FEMA. FEMA is the principal Federal Agency for coordinating Federal-civil defense plans and programs at national and regional levels, including civil defense operational priorities. The Federal Response Plan (FRP), under Public Law 93-288 as amended, establishes the basis for the provisions of Federal assistance to a state and its affected local governments impacted by a catastrophic/major disaster or emergency which results in a requirement for Federal assistance.

C15.4.6.1. FEMA has 10 regional offices in CONUS; they coordinate provisions of Federal assistance (including military resources) to state and local civil governments during Presidential declared peacetime and civil defense emergencies.

C15.4.6.2. FEMA appoints a federal coordinating officer (FCO) to oversee and coordinate all Federal responses to the disaster in accordance with the Disaster Relief Act as amended by the Stafford Act.

C15.4.6.3. The defense coordinating officer (DCO) coordinates the DoD's response based on validated requirements from the FCO.

C15.4.7. DoD Emergency Preparedness Liaison Officers (EPLOs). EPLOs may be reservists, full-time civilians, or active duty military personnel of the Army, Navy, and Air Force. They not only represent a Military Service but can represent the Defense Logistics Agency, Defense Communications Agency, and Joint Medical Planners. EPLO personnel assigned for duty with a FEMA region or accredited to a state, plan for military participation in civil emergency operations, present DoD claims for resources, and process and evaluate civil requests for MSCA; maintain effective communication between DoD Components and Federal and state governmental agencies; and promote mutual understanding among various organizations tasked with providing and coordinating emergency support functions in civil emergency situations.

C15.4.8. DLA/DESC. DESC, as a component of DLA, provides advice and assistance to DOMS and DoD Components, makes DoD resources available for MSCA in accordance with the FRP and DoD Directive 3025.1, and implements supply support procedures in support of MSCA planning consistent with the Executive Agent's guidance.

C15.4.9. DCO. The DCO is a military official designated by the Executive Agent or responsible DoD Component to coordinate MSCA activities in response to request from FEMA for DoD support.

The authority of each DCO is defined in documentation issued or authorized by the DoD responsible command, and is limited either to the requirements of a specified interagency planning process, specified geographical area, or an emergency.

C15.5. MSCA SYSTEM OVERVIEW

C15.5.1. MSCA is designed to provide military resources in support of civil governments in time of civil emergencies or attack (including national security emergencies) during peacetime, wartime, or transition to war.

C15.5.2. MSCA is executed when ordered by the President in time of national crisis, mobilization, or war.

C15.5.3. All DoD Components are potentially available for MSCA subject to national priorities set by the President and the Secretary of Defense, and the commitment of military resources to military operations. Any DoD resource allocated for MSCA may be withdrawn to meet higher priority military missions, subject to coordination through military channels.

C15.5.4. Responsibilities of the Secretary of the Army, as DoD Executive Agent, may transfer to the Chairman of the Joint Chiefs of Staff during war or crisis.

C15.5.5. Military assistance to state and local civil governments is provided by DOMS through USFJCOM and USPACOM as DoD Planning Agents for MSCA. Military commanders are not subject to any authority other than the established military chain of command.

C15.5.6. Conflicting demands for DoD resources in support of MSCA will be resolved by DoD Components through DOMS.

C15.5.7. Continental U. S. Armies (CONUSAs) are the central planning points of contact for FEMA regions for MSCA operations to integrate DoD efforts. CONUSAs are prepared to coordinate MSCA operations in their geographic areas for DoD Components. Emergency fuel support may be channeled through the STARCs.

C15.5.8. DoD resources may be applied in situations when guidance cannot be obtained from higher headquarters on a timely basis due to attack on the United States or other emergency circumstances. Emergency priorities for applying DoD resources in such situations are as follows:

C15.5.8.1. To save human life, prevent human suffering, and protect essential U.S. Government capabilities, including:

C15.5.8.1.1. Continuity of U.S. Government.

C15.5.8.1.2. Protection of U.S. Government officials.

C15.5.8.1.3. Prevention of loss or destruction to Federal property.

C15.5.8.1.4. Restoration of essential Federal functions.

C15.5.8.2. To preserve or restore state and local governments services.

C15.6. EMERGENCY REQUESTS AND SUPPORT SCENARIO

C15.6.1. The President declares catastrophic disaster.

C15.6.2. Director of Military Support (DOMS) executes MSCA by designating a supported Combatant Command (after coordination with the Chairman of the Joint Chiefs of Staff and provides guidance to DoD Components regarding allocation of resources, reimbursement, etc. Degree of military involvement and resources support will depend on national and military priorities. (If the disaster is attack related and requires activation of contingency plans, the Chairman of the Joint Chiefs of Staff may assume responsibility for MSCA from the DOMS.)

C15.6.3. DoD Planning Agents (CDRs USJFCOM, USPACOM, and SOUTHCOM) plan and support MSCA as directed by the DOMS, upon designation as a supported Combatant Command, executes MSCA operations to meet national priorities. The supported Combatant Command may be authorized in the DOMS execution order to task DoD Components directly to provide military resources when authorized by the Executive Agent.

C15.6.4. Continental United States Army (CONUSA) are regional military commands in CONUS that direct MSCA. By USJFCOM's direction through FORSCOM, CONUSAs may be designated as Joint Regional Defense Commands (JRDC).

C15.6.5. State Area Command (STARC) is the primary command or control element for National Guard forces within a State. STARCs are state-level planning agencies for MSCA. Additionally, the STARCs are responsible for directing state-level civil relief activities in peacetime.

C15.6.6. DLA Director provides guidance to the DESC Director regarding the release of bulk fuel and on reimbursing the Defense-wide Working Capital Fund. The degree of reimbursement will depend on OSD's guidance and supplemental appropriations provided by Congress.

C15.6.7. Military Services provide bulk fuel at GOGO DFSPs as directed by DESC or its field activities (regions/field offices), as appropriate. Release of on-base fuel is subject to the direction of the Executive Agent through the Director of Military Support (DOMS) and the supported Combatant Command. Requests under imminent serious conditions may be handled if they conform to the criteria from "Immediate Response". Emergency support is provided in accordance with priorities listed in subsection C15.7., below. Free issues of fuel will be promptly reported to DESC-FI for recording such transactions in DFAMS.

C15.6.8. DESC Field Activities (Regions/Field Offices) shall provide bulk fuel at GOCO/COCO DFSPs in support of civil defense emergency requests subject to emergency guidance (quantity

limitations, etc.) set by DESC Director. Such guidance will be in consonance with the Executive Agent, OSD, and DLA's direction.

C15.6.8.1. Emergency requests for fuel may originate from the DCO, CONUSA, FORSCOM, USJFCOM or DOMS. Requests received from other entities should be validated, if possible, with the DCO prior to release.

C15.6.8.2. Requests from civil authorities should be redirected to the associated FEMA regional office (see figure C15.F1).

C15.7. IMMEDIATE RESPONSE. MSCA may be executed by military commanders as "Immediate Response" under imminently serious conditions resulting from any civil emergency or attack. This response is taken to save lives, prevent human suffering, or mitigate great property damage. Any commander acting under "Immediate Response" authority shall advise the DOMS through command channels by the most expeditious means available and shall seek approval or additional authorization for continuing assistance whenever DoD's resources are being committed.

C15.7.1. In the event of imminent serious conditions resulting from any civil emergency or attack, all military commanders are authorized to respond to requests from the civil sector in order to save lives, prevent human suffering, or limit property damage. This immediate assistance by commanders will not take precedence over their combat and combat support missions, nor over the survival of their units.

C15.7.2. Immediate Response is situation specific and may or may not be associated with a declared or undeclared disaster. These actions do not supplant established DoD plans for providing support to civil authorities. Commanders may use Immediate Response authority to assist in the rescue, evacuation and emergency medical treatment of casualties, the maintenance or restoration of emergency medical capabilities, and the safeguarding of public health. Commanders may also assist with emergency restoration of essential public services and utilities.

C15.7.3. Although immediate assistance will be given with the understanding that its costs will be reimbursed, it should not be delayed or denied when the requester is unable or unwilling to make a commitment to reimburse.

C15.8. REIMBURSEMENT OF MILITARY RESOURCES. Guidance for reimbursement procedures for MSCA activities is contained in the DOMS execution order for MSCA event.

C15.F1. FEMA Regional Offices

<u>Region</u>	<u>Address</u>	<u>Areas of Responsibility</u>
Region I - Boston	Federal Emergency Management Agency JW McCormack Post Office and Courthouse Building Room 442 Boston, MA 02109-4595 Tel: (617) 223-9540 Fax: (617) 223-9519	Connecticut, Massachusetts, Maine, New Hampshire, Rhode Island, and Vermont
Region II - New York	Federal Emergency Management Agency 26 Federal Plaza Region II Suite 1337 New York, NY 10278 Tel: (212) 225-7209 Fax: (212) 225-7281	New York, New Jersey, Puerto Rico, and the Virgin Islands
Region III - Philadelphia	Federal Emergency Management Agency Region III One Independence Mall, Sixth Floor 615 Chestnut Street Philadelphia, PA 19106-4404 Tel: (215) 931-5608 Fax: (215) 931-5621	District of Columbia, Delaware, Maryland, Pennsylvania, Virginia, and West Virginia
Region IV - Atlanta	Federal Emergency Management Agency Region IV 3003 Chamblee Tucker Road Atlanta, GA 30341 Tel: (770) 220-5200 Fax: (770) 220-5224	Alabama, Florida, Georgia, Kentucky, Mississippi, North Carolina, South Carolina, and Tennessee
Region V - Chicago	Federal Emergency Management Agency Region V 536 South Clark St., 6th Floor Chicago, IL 60605 Tel: (312) 408-5500	Illinois, Indiana, Michigan, Minnesota, Ohio, and Wisconsin

<u>Region</u>	<u>Address</u>	<u>Areas of Responsibility</u>
Region VI - Denton	Federal Emergency Management Agency Region VI Denton, TX 76201 Tel: (940) 898-5399 Fax: (800) 358-9620	Arkansas, Louisiana, New Mexico, Oklahoma, and Texas
VII - Kansas City	Federal Emergency Management Agency Region VII 2323 Grand Boulevard, Suite 900 Kansas City, MO 64108-2670 Tel: (816) 283-7061 Fax: (816) 283-7582	Iowa, Kansas, Missouri, and Nebraska
Region VIII - Denver	Federal Emergency Management Agency Region VIII Denver Federal Center Building 710, Box 25267 Denver, CO 80255-0267	Colorado, Montana, North Dakota, South Dakota, Utah, and Wyoming
Region IX - San Francisco	Federal Emergency Management Agency Region IX Building 105 Presidio of San Francisco San Francisco, CA 94129 Tel: (415) 923-7100 Fax: (415) 923-7112	Arizona, California, Hawaii, Nevada, Territory of American Samoa, the Territory of Guam, the Commonwealth of the Northern Mariana Islands, the Republic of the Marshall Islands, the Federal States of Micronesia, and the Republic of Palau
Region X - Bothell	Federal Emergency Management Agency Region X Federal Regional Center 130 228th Street, SW Bothell, WA 98021-9796 Tel: (425) 487-4604 Fax: (425) 487-4622	Alaska, Idaho, Oregon, and Washington